

2025 Proposed Operating Budget

Budget calendar

Department budget presentations

August 27

Discuss proposed 2025 fees and utility rate study

September 10

Adopt proposed city and EDA property tax levy

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December 5

2025 Budget

We have balanced to the 7.06% tax levy increase:

- Impact to median value home is \$8 per month
- Taxable market value increased .4% or \$35M
- Tax rate increased from 42.503% to 45.176%
- \$1.6M in budget effectiveness corrections to balance

Preliminary levy comparison

Apple Valley	13.76%	Burnsville	7.06%
Edina	13.14%	Maple Grove	6.96%
Bloomington	9.50%	Coon Rapids	6.75%
St. Louis Park	9.00%	Eden Prairie	5.00% to 6.00%
Eagan	8.20%	Plymouth	5.00%
Woodbury	7.90%		
Minnetonka	7.23%	Average	8.33%

Pressures

We've had to adjust to current realities to balance the budget:

- Unprecedented inflationary impacts
- Workers' compensation, impact of PTSD and duty disability
- Health insurance pressures, 14% increase for 2025

Pressures

We've had to adjust to current realities to balance the budget:

- Wellbeing investments
- Deferred capital and maintenance investments
- We've planned to spend down fund balance

Realities

The current five-year plan:

- Maintaining current services and service level
- Spending down fund balance to policy minimums as planned
- As a result, we do not have future budget flexibility

Studies to inform future

- Capital improvement studies
- Organizational analysis (service, staffing and compensation)
- Communications assessment
- Fire department standards of cover
- Information technology assessments

FMP property tax projections

Category	2025	2026	2027	2028	2029
Property tax % increase	7.06%	7.40%	7.69%	7.00%	7.00%
Non-binding resolution	yes	yes	yes	no	no

Effective use of resources

\$1.6M of effectiveness corrections are included:

- Increased revenue assumptions
- 2025-2027 host landfill fees to equipment and vehicle fund
- Reduce current expenditures across departments

Effective use of resources

\$1.6M of effectiveness corrections are included:

- Implement vacancy factor
- Adjust maximum economic development funding to 2029

Projected EDA investment fund

EDA investment funds \$1.5M higher than original projections:

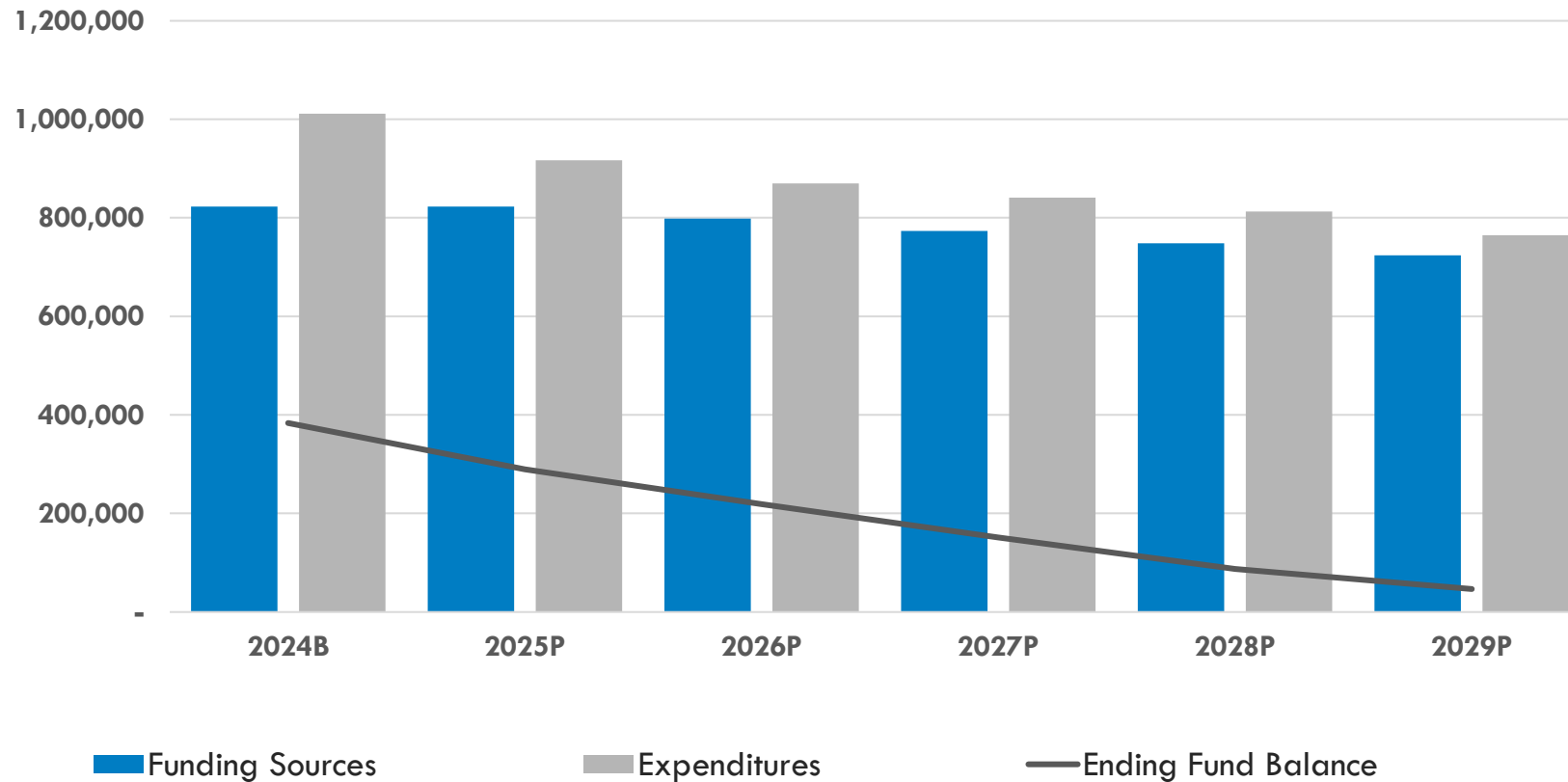
Category	2023	2024 Est	2025P	2026P	2027P
2023 Budget	\$660,000	\$1.4M	\$2.5M	\$3.8M	\$5.3M
2025 Budget projections	\$2.0M	\$2.8M	\$4.0M	\$5.4M	\$6.8M

Effectiveness corrections

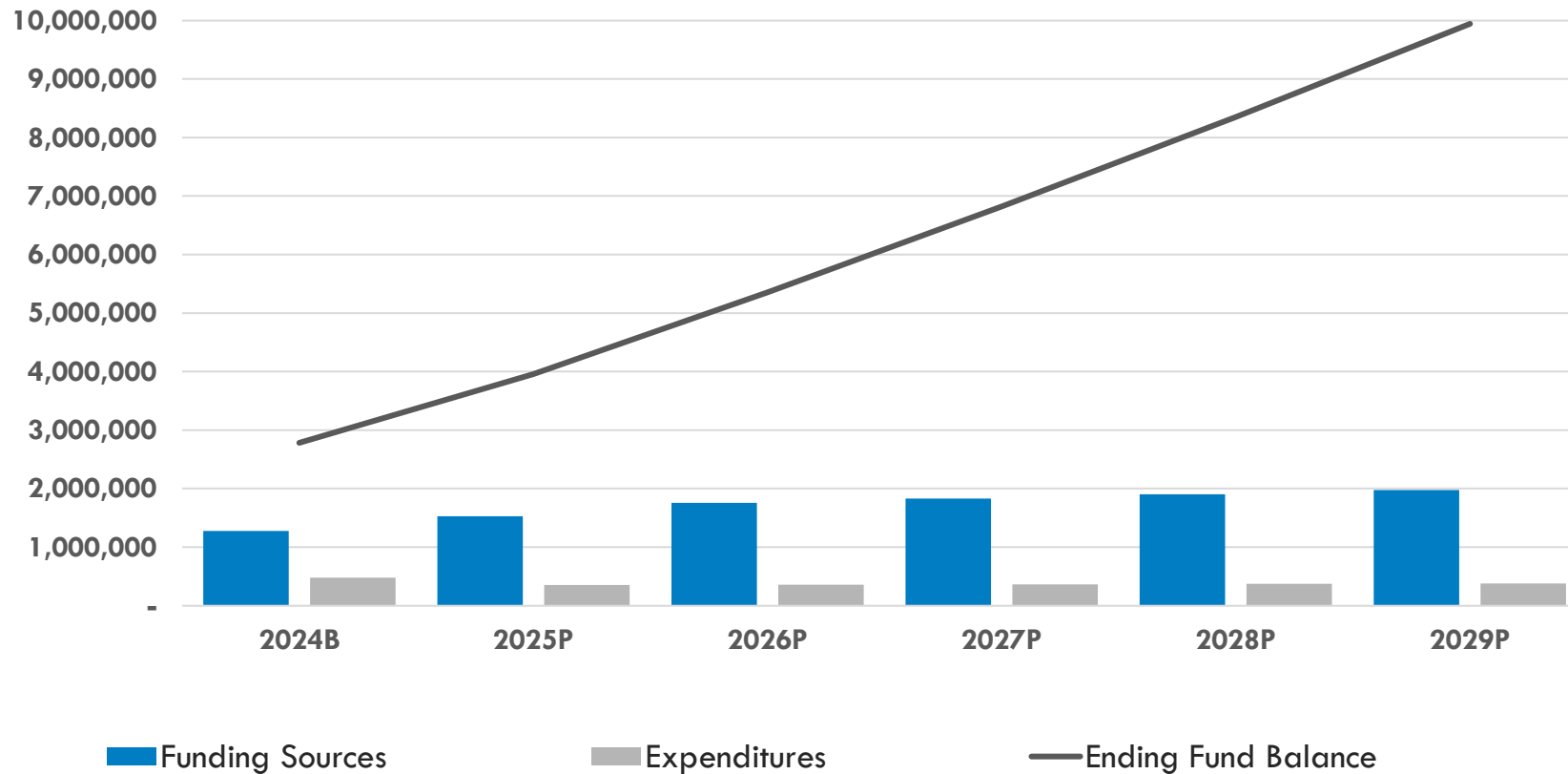
Annual average effectiveness correction of \$1.6M:

Category	2025	2026	2027	2028	2029
Increase revenues	\$441,200	\$446,396	\$451,659	\$456,990	\$462,391
Host fee change	\$429,100	\$444,100	\$459,600	\$0	\$0
Reduce expenditures	\$294,104	\$238,673	\$262,653	\$272,510	\$282,756
Vacancy factor	\$770,991	\$739,569	\$296,327	\$358,758	\$406,752
Adjust max EDA levy	\$0	\$100,000	\$75,000	\$75,000	\$46,500

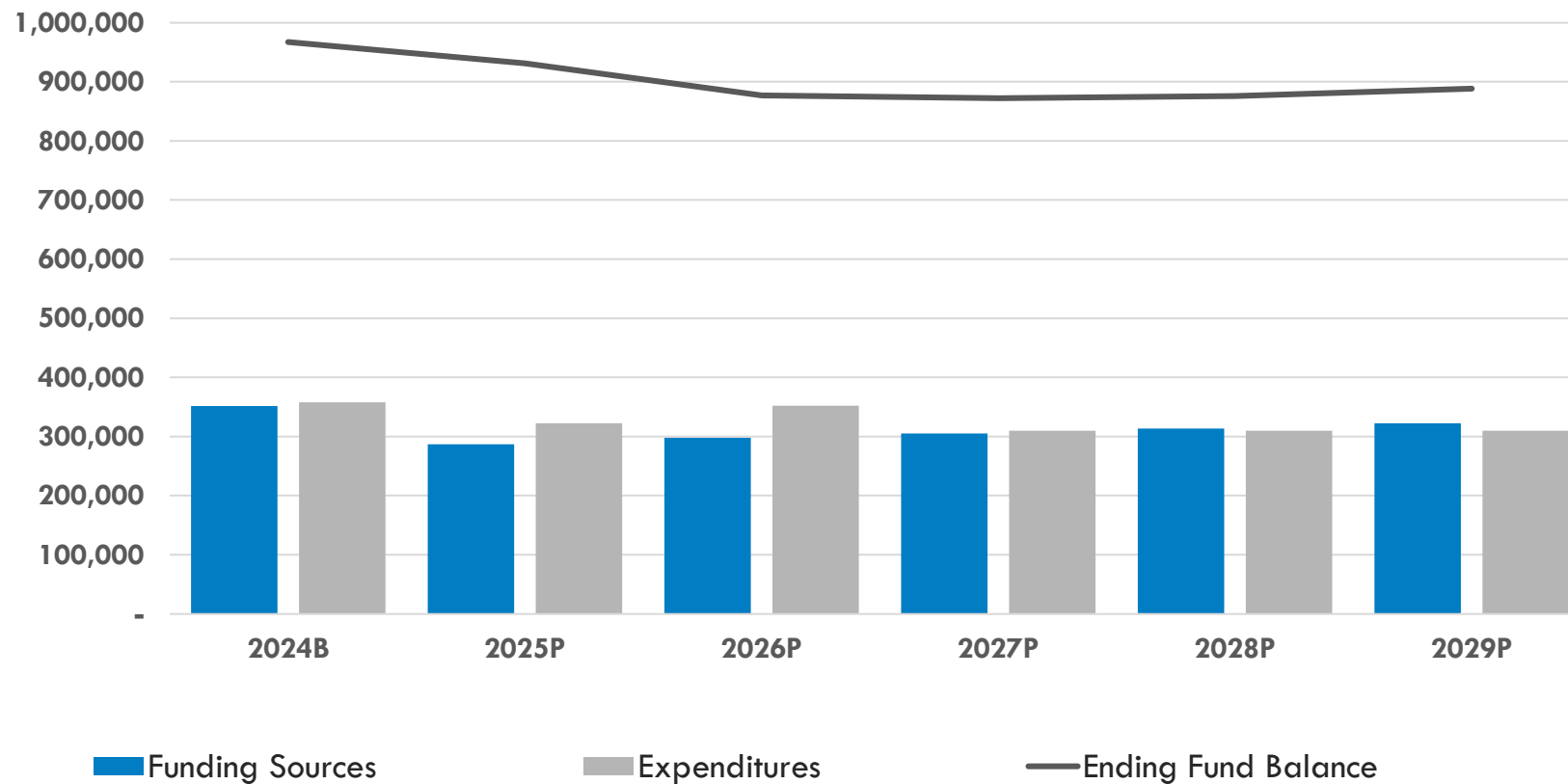
Cable franchise fee fund



Economic development authority

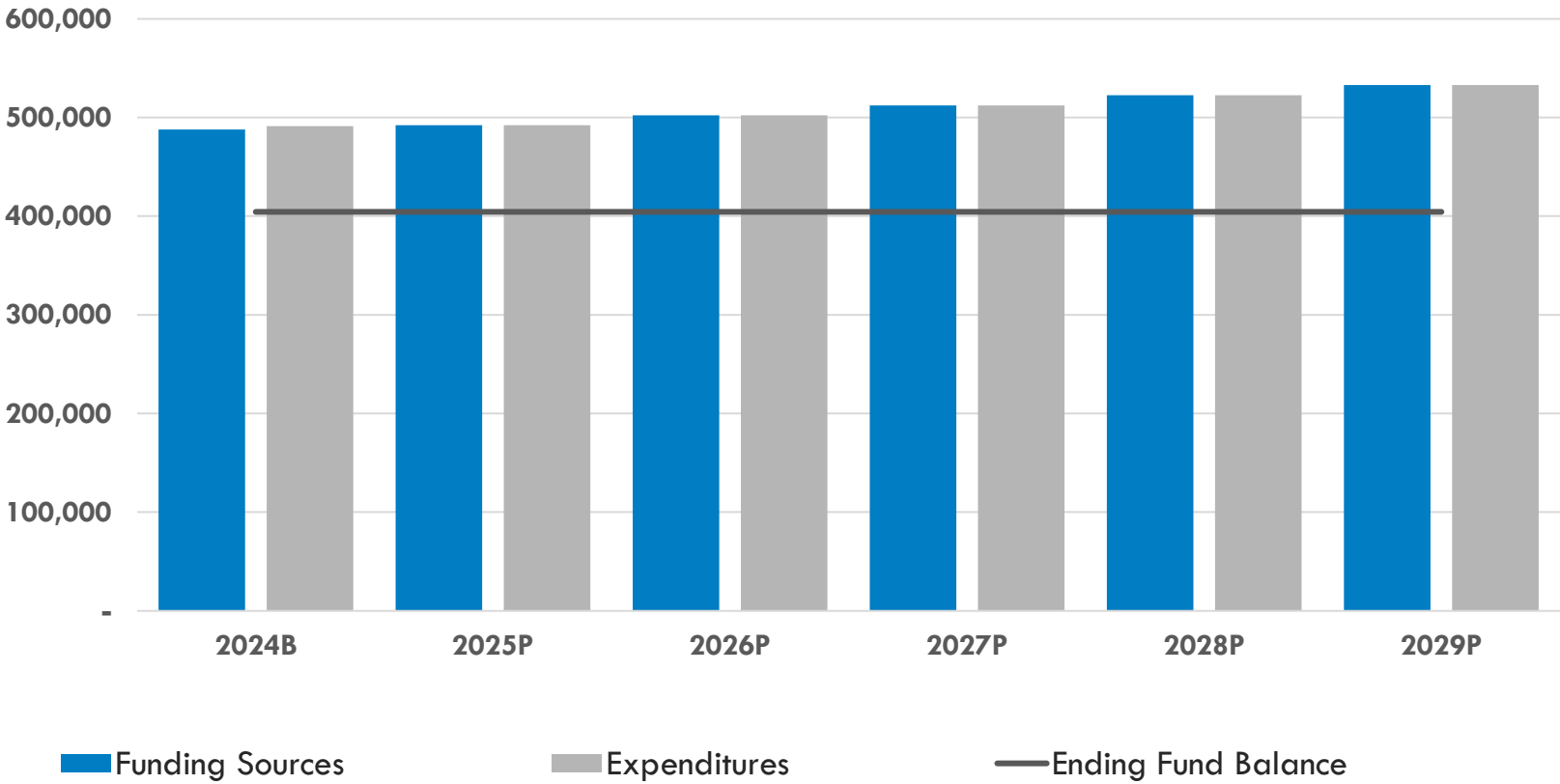


Forestry fund

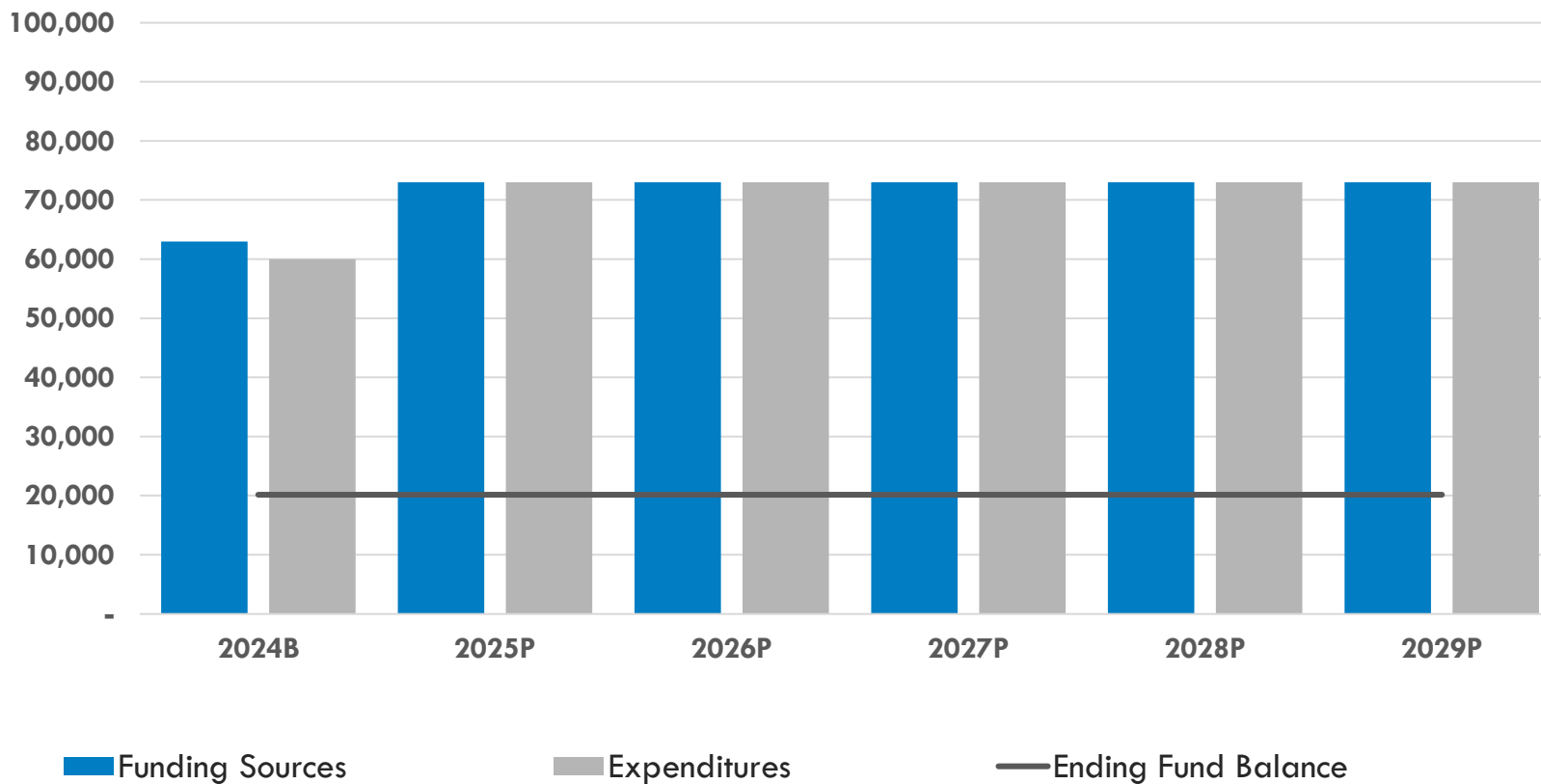




Sustainability fund



Youth center fund



Revenue assumptions

Category	Change
Property tax levy	7.06%
Fees and charges	3.0%
Investment earnings	2.0%
All other non-property tax revenues	1.0%

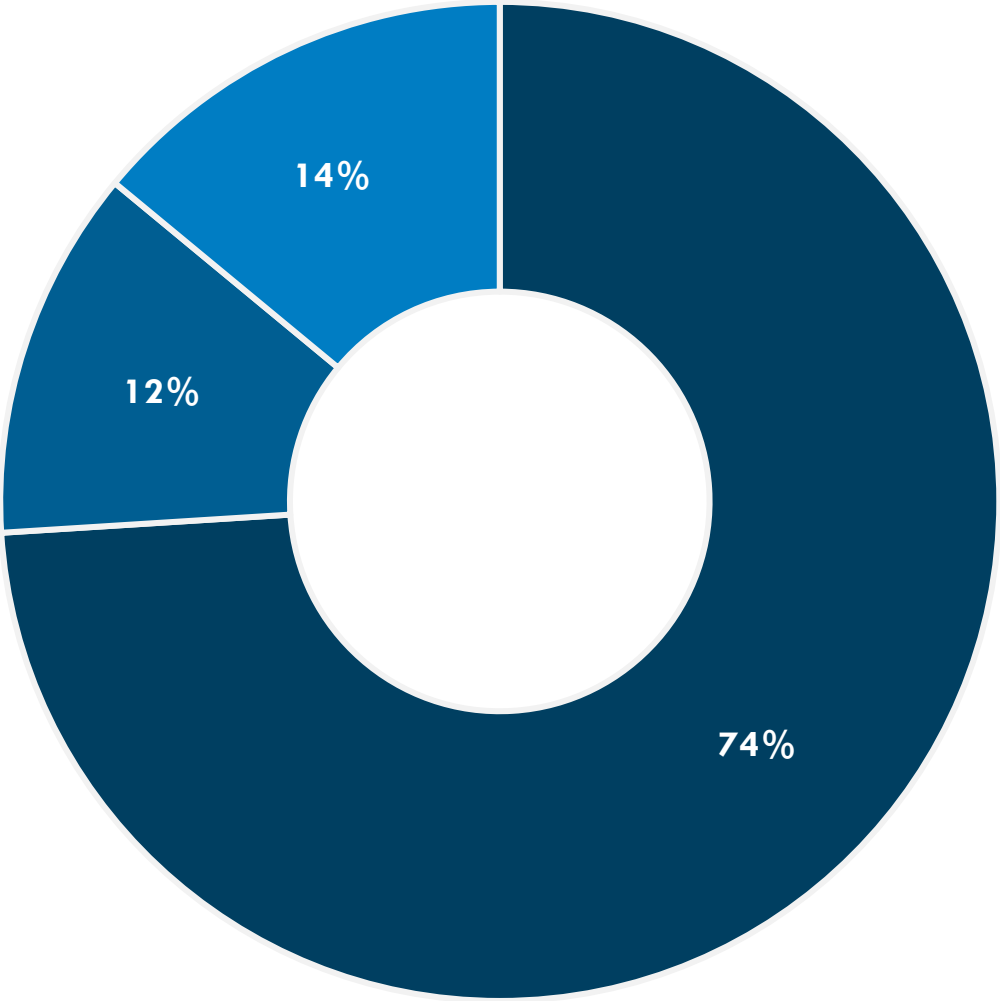
Expenditure assumptions

Category	Change
Compensation plan	5.0 to 6.0%
Health insurance premiums	14.0%
Worker's compensation insurance premiums	7.5%
Current expenditures	3.5%



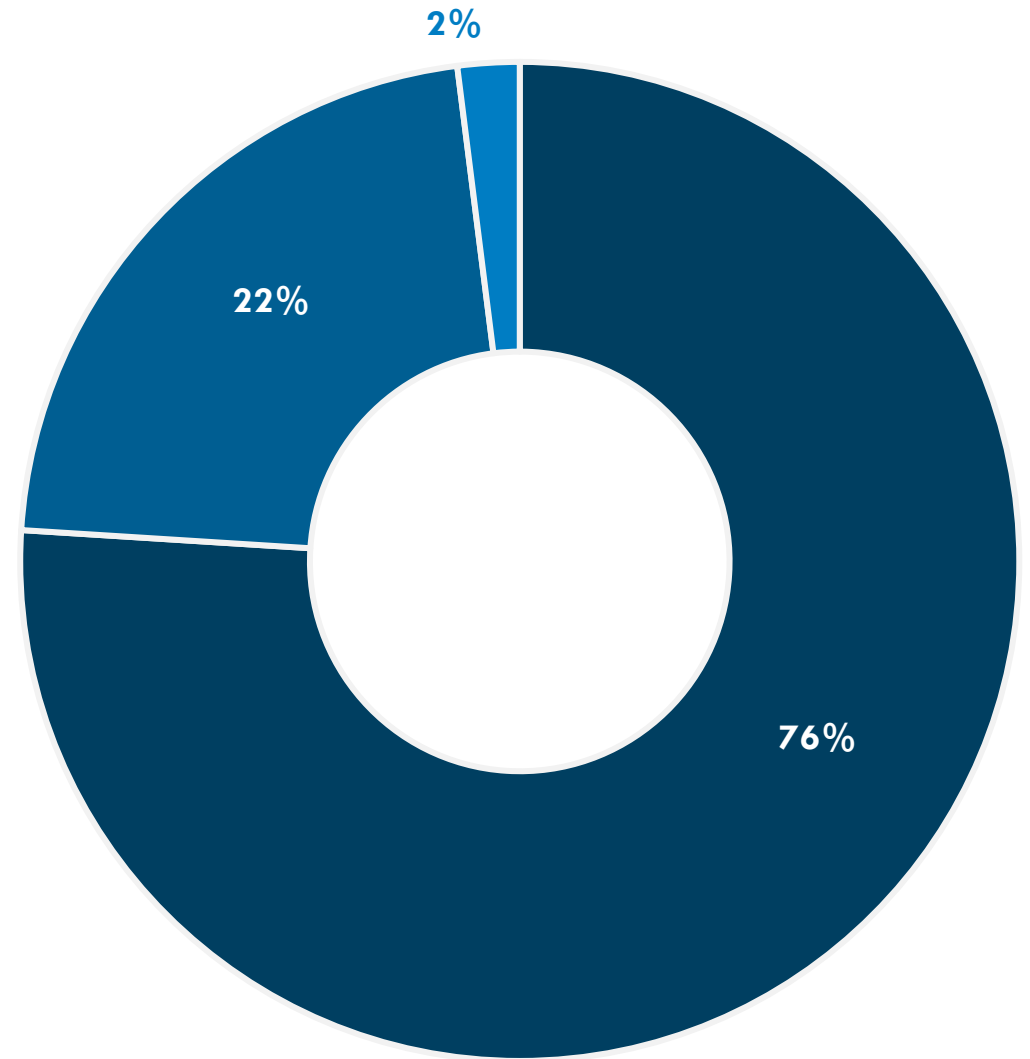
General fund revenues

■	Property taxes	74%
■	Charges for services	12%
■	Intergovernmental	9%
■	Licenses and permits	4%
■	Miscellaneous	3%
■	Investment Income	2%
Total		\$59M



Expenditures

■	Personnel services	76%
■	Current expenditures	22%
■	Other	2%
Total		\$61M



General fund expenditures

Personal Services	2024B	2025P	Change \$	Change %
2025 organizational analysis			1,164,688	2.7%
Change in compensation			1,388,668	3.2%
Health insurance premiums			514,714	1.2%
Workers' comp insurance			143,138	0.3%
Compensated absences			137,867	0.3%
Total	\$43.64M	\$46.99M	3,349,054	7.7%



General fund expenditures

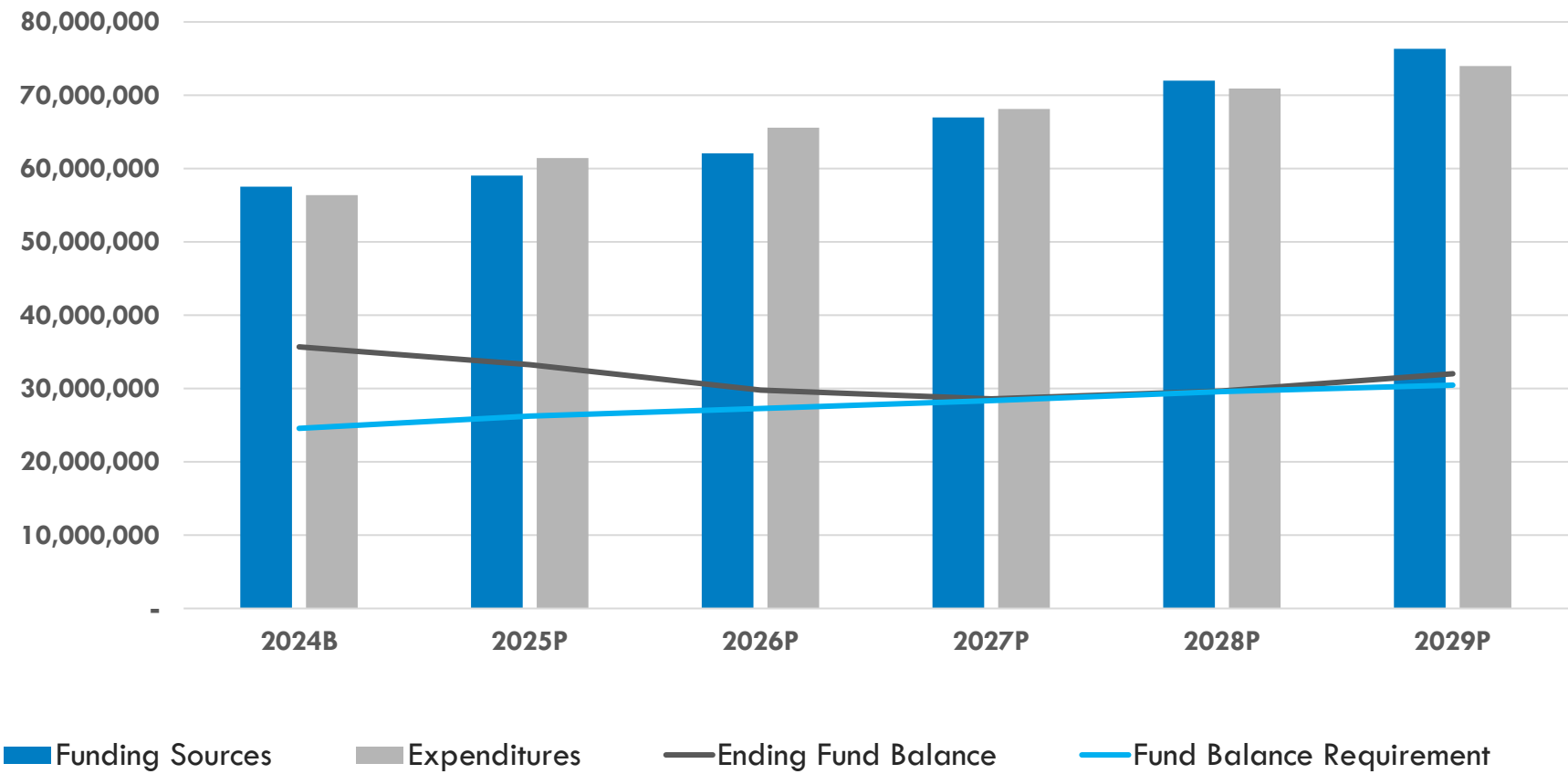
Current expenditures	2024B	2025P	Change	Change
Inflation adjustment	\$13.02M	\$13.55M	534,124	4.1%
Wellbeing investment		341,000	341,000	2.6%
Total	\$13.02M	\$13.89M	875,124	6.7%

General fund expenditures

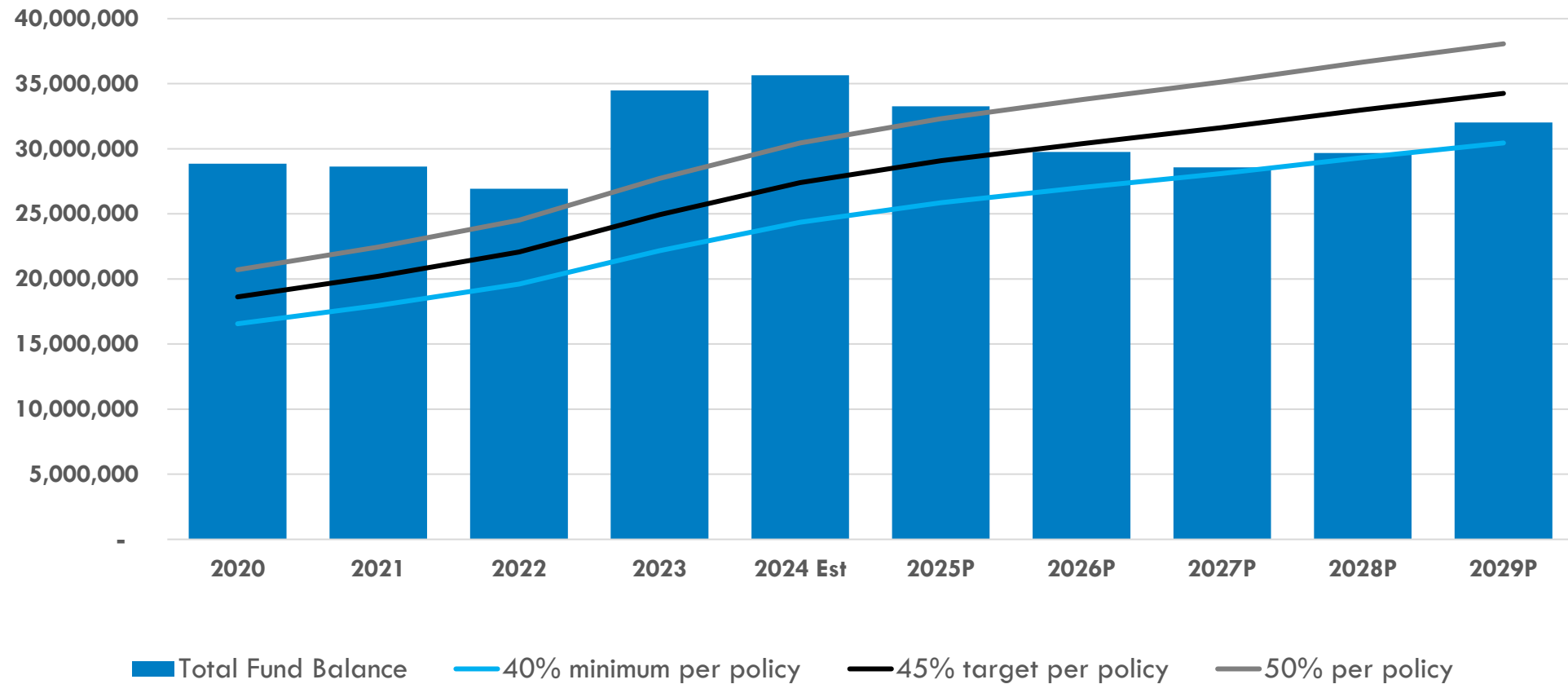
	2024B	2025P	Change	Change
Personal services	\$43.64M	\$46.99M	\$3.35M	7.7%
Current expenditures	\$13.02M	\$13.89M	\$875,124	6.7%
Transfers out	\$927,919	\$564,300	(363,619)	(39.2%)
Total expenditures	\$57.59M	\$61.45M	\$3.86M	6.7%



General fund



General fund: fund balance



FTEs

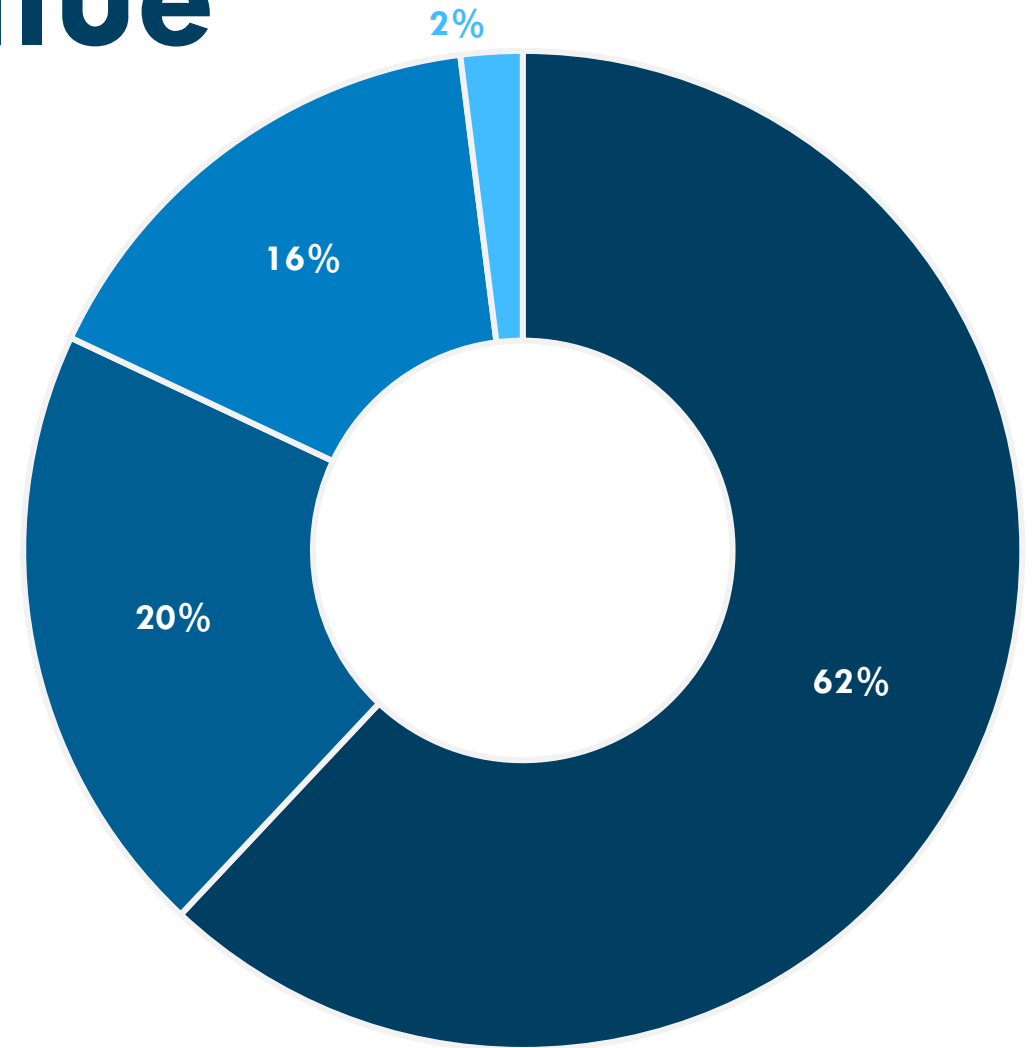
Department	Current	P2025	Total	OA2025
City manager	2	(1)	1	0
City clerk	3.5	0	3.5	0
Communications	11	0	11	0
Community development	21	2	23	1
Finance	11	2	13	1
Fire	52	3	55	3
Human resources	5	0	5	0
Information technology	10	0	10	0
Parks and recreation	20	0	20	0
Police	103	3	106	3
Public works	79	1	80	2
Strategic initiatives	4	1	5	1
Total	321.5	11	332.5	11

Property tax and market value

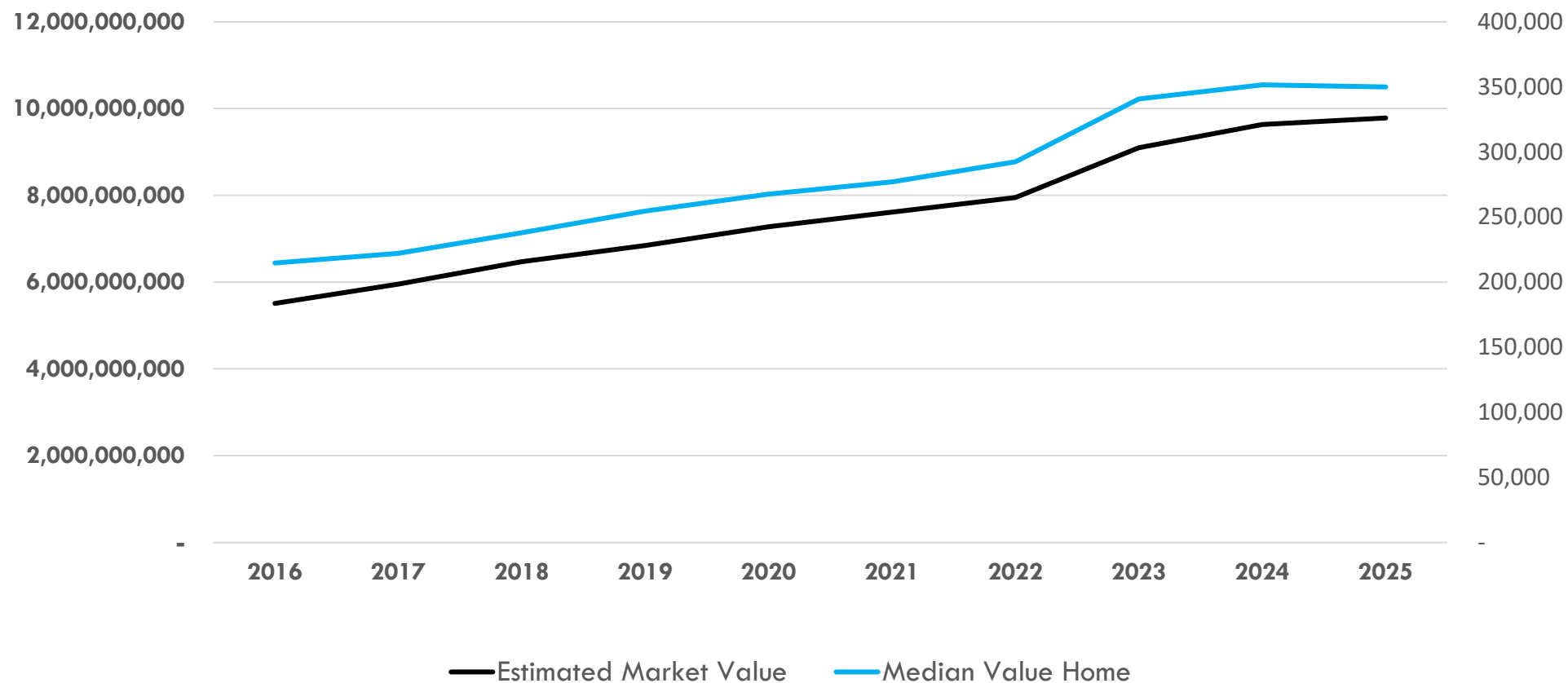
Category	2021	2022	2023	2024	2025P
Property Tax % Increase	4.0%	4.8%	14.5%	7.63	7.06%
City Tax Rate	42.853%	43.054%	42.374%	42.586%	45.176%
Estimated Market Value	\$7.61M	\$7.95M	\$9.09M	\$9.63M	\$9.78M
Median Home Value	\$277,300	\$292,400	\$341,100	\$351,500	\$350,000

Taxable market value

■	Residential	62%
■	Commercial/Industrial	20%
■	Apartments	16%
■	Utility	2%



Estimated market value



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